

ROSSWALK STOP ON RED

# WISCONSIN HIGHWAY SAFETY IMPROVEMENT PROGRAM 2017 ANNUAL REPORT

U.S. Department of Transportation Federal Highway Administration

Photo source: Federal Highway Administration

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## Disclaimer

## Protection of Data from Discovery Admission into Evidence

23 U.S.C. 148(h)(4) states "Notwithstanding any other provision of law, reports, surveys, schedules, lists, or data compiled or collected for any purpose relating to this section [HSIP], shall not be subject to discovery or admitted into evidence in a Federal or State court proceeding or considered for other purposes in any action for damages arising from any occurrence at a location identified or addressed in the reports, surveys, schedules, lists, or other data."

23 U.S.C. 409 states "Notwithstanding any other provision of law, reports, surveys, schedules, lists, or data compiled or collected for the purpose of identifying, evaluating, or planning the safety enhancement of potential accident sites, hazardous roadway conditions, or railway-highway crossings, pursuant to sections 130, 144, and 148 of this title or for the purpose of developing any highway safety construction improvement project which may be implemented utilizing Federal-aid highway funds shall not be subject to discovery or admitted into evidence in a Federal or State court proceeding or considered for other purposes in any action for damages arising from any occurrence at a location mentioned or addressed in such reports, surveys, schedules, lists, or data."

## **Executive Summary**

The following report outlines the details of projects obligated in SFY2017 for Wisconsin's Highway Safety Improvement Program (HSIP). Also included are program methodologies, historical crash data and safety trends, information on subprograms, and project evaluation data.

## Introduction

The Highway Safety Improvement Program (HSIP) is a core Federal-aid program with the purpose of achieving a significant reduction in fatalities and serious injuries on all public roads. As per 23 U.S.C. 148(h) and 23 CFR 924.15, States are required to report annually on the progress being made to advance HSIP implementation and evaluation efforts. The format of this report is consistent with the HSIP Reporting Guidance dated December 29, 2016 and consists of five sections: program structure, progress in implementing highway safety improvement projects, progress in achieving safety outcomes and performance targets, effectiveness of the improvements and compliance assessment.

## **Program Structure**

#### Program Administration

## Describe the general structure of the HSIP in the State.

The Highway Safety Improvement Program (HSIP) is a core Federal-aid program with the purpose of achieving a significant reduction in fatalities and serious injuries on all public roads. As per 23 U.S.C. 148(h) and 23 CFR 924.15, States are required to report annually on the progress being made to advance HSIP implementation and evaluation efforts. The format of this report is consistent with the HSIP FAST Act Reporting Guidance dated March 15, 2016 and consists of six sections: program structure, progress in implementing HSIP projects, progress in achieving safety performance outcomes and performance targets, effectiveness of improvements, effectiveness of groupings or similar types of improvements, and compliance assessments.

## Where is HSIP staff located within the State DOT?

Other-Programming

#### Enter additional comments here to clarify your response for this question or add supporting information.

We have HSIP Staff located in the Bureau of State Highway Programs, which is in Central Office of WisDOT and is responsible for programming projects.

#### How are HSIP funds allocated in a State?

Central Office via Statewide Competitive Application Process

#### Enter additional comments here to clarify your response for this question or add supporting information.

#### Describe how local and tribal roads are addressed as part of HSIP.

HSIP applications from local and tribal governments are solicited by the WisDOT Regions as part of the regular HSIP Program. All HSIP applications derived from local governments are selected and submitted voluntarily by local governments. Projects on the local system or sponsored by local or tribal governments must meet the same

2017 Wisconsin Highway Safety Improvement Program requirements and follow the same process as HSIP applications submitted by WisDOT Regions for improvements on the State Trunk Network.

In addition, Wisconsin has continued the High Risk Rural Roads Program (HRRRP) despite its formal elimination in MAP-21. Wisconsin has developed a statewide data analysis methodology which identifies county rural roads with run-off-road non-intersection crash issues. Counties with such corridors are offered a field review of the corridor that identifies potential treatments and are invited to apply for HSIP funding to implement some or all of the identified treatment options. A primary goal of the HRRRP is to install low-cost safety treatments on these roadways to mitigate KA crash rates as quickly as possible. It is unlikely these county trunk highways would receive federal investments outside of the HRRP.

## Identify which internal partners (e.g., State departments of transportation (DOTs) Bureaus, Divisions) are involved with HSIP planning.

Design Planning Operations Other-Division of State Patrol Other-Division of Motor Vehicles

Enter additional comments here to clarify your response for this question or add supporting information.

## Describe coordination with internal partners.

The HSIP Program is managed by WisDOT's Division of Transportation Investment Management (DTIM) and the Bureau of State of Highway Programs (BSHP). DTIM/BSHP makes all final application approvals or denials and related project change or cost increase requests. However, DTIM/BSHP coordinates its efforts with several internal partners that both directly and indirectly influence the decision making process. Below is a summary of these partners and their role in the program.

- Division of Motor Vehicles (DMV): DMV receives, edits, and maintains all law enforcement crash report files.

- Traffic Safety Council (TSC): The TSC is comprised of representatives from Division of Transportation System Development (DTSD), DTIM, DMV, Division of State Patrol (DSP), and various Executive Offices within WisDOT. Among this group's responsibilities is developing and maintaining the Wisconsin Strategic Highway Safety Plan (SHSP), which helps guide the safety efforts of the HSIP Program.

- Safety Engineer Executive Group (SEEG): This is a high-level group comprised of representatives from DTSD and DTIM management. Its focus is to identify safety trends and issues to develop and offer direction and initiatives to both the HSIP Program and the TSC on important safety engineering issues throughout the state.

- Traffic Safety Engineering Workgroup (TSEWG): TSEWG is comprised of the State HSIP Coordinator, State Traffic Safety Engineer, and the Regional Traffic Safety Engineers. In some cases, the Regional HSIP Coordinators also participate. This group identifies and evaluates potential safety initiatives both within and

outside of the HSIP Program, provides peer support, and reviews proposed HSIP projects. After a group evaluation, a recommendation to approve or not approve is forwarded to the State HSIP Coordinator for final review.

- State Project Oversight Engineers: The State Project Oversight Engineers are a critical component of the joint process with the TSEWG for application review and approval. The DTSD State Project Oversight Engineers, Regional Traffic Safety Engineers, the State Traffic Safety Engineer, and the State HSIP Coordinator provide a consensus approval or disapproval of HSIP funding after a comprehensive in-person peer review. Each Region has one Project Oversight Engineer. State Project Oversight Engineers only review applications originating from the Region in which they are assigned. This consensus approval or disapproval is advisory to the DTIM/BSHP.

## Identify which external partners are involved with HSIP planning.

Regional Planning Organizations (e.g. MPOs, RPOs, COGs) Local Government Agency Academia/University Other-FHWA Other-Local municipalities and counties Other-University of Wisconsin-Madison Traffic Operations and Safety Laboratory

## Enter additional comments here to clarify your response for this question or add supporting information.

## Describe coordination with external partners.

The HSIP is fully coordinated and integrated with the work of other organizations, associations, and stakeholders (e.g., law enforcement, academia, local governments, MPOs) that play a role in reducing fatalities and serious injuries. One of the basic foundations of the HSIP is the direct linkage between the data-driven priorities established in the Strategic Highway Safety Plan (SHSP) and the identification, development and implementation of HSIP projects. Local and regional governments alike which contribute towards achieving the goals and objectives of the SHSP help guide program decisions and project selections. More specifically, where there are a high percentage of crashes that occur off the State system, WisDOT works with local jurisdictions to help them develop and implement HSIP projects that address priority safety issues on locally-owned roadways. This is either done by locals doing work as local forced accounts or they are let by WisDOT.

## Have any program administration practices used to implement the HSIP changed since the last reporting period?

Yes

## Describe HSIP program administration practices that have changed since the last reporting period.

The Program Management Manual (PMM), which guides the development and implementation of WisDOT programs and is used exclusively by WisDOT staff, was updated to reflect the following changes:

2017 Wisconsin Highway Safety Improvement Program 1)Refine types of signage eligible and

2)Remove guard rail treatments from list of High Risk Rural Roads Program eligible activities and

3)Spot shoulder widening

## Are there any other aspects of HSIP Administration on which the State would like to elaborate?

No

## Program Methodology

Does the State have an HSIP manual or similar that clearly describes HSIP planning, implementation and evaluation processes?

Yes

## To upload a copy of the State processes, attach files below.

File Name: <u>HSIP\_Guidelines.pdf</u>

## Select the programs that are administered under the HSIP.

Median Barrier

Enter additional comments here to clarify your response for this question or add supporting information.

Program:	Median Barrier
Date of Program Methodology:	1/1/2005

## What is the justification for this program? [Check all that apply]

Addresses SHSP priority or emphasis area FHWA focused approach to safety

## What is the funding approach for this program? [Check one]

Competes with all projects

## What data types were used in the program methodology? [Check all that apply]

All crashes Other-All CMC	Other-Centerline miles	Functional classification
What project identification methodology	was used for this program? [Check all the second	hat apply]
Crash frequency		

Are local roads (non-state owned and operated) included or addressed in this program?

No

Are local road projects identified using the same methodology as state roads?

Describe the methodology used to identify local road projects as part of this program.

## How are projects under this program advanced for implementation?

Other-Non-competitive application process

1

Select the processes used to prioritize projects for implementation. For the methods selected, indicate the relative importance of each process in project prioritization. Enter either the weights or numerical rankings. If weights are entered, the sum must equal 100. If ranks are entered, indicate ties by giving both processes the same rank and skip the next highest rank (as an example: 1, 2, 2, 4).

**Rank of Priority Consideration** 

Available funding :

Enter additional comments here to clarify your response for this question or add supporting information.

What percentage of HSIP funds address systemic improvements?

27

HSIP funds are used to address which of the following systemic improvements? Please check all that apply.

Cable Median Barriers

Enter additional comments here to clarify your response for this question or add supporting information.

Engineering Study Road Safety Assessment Crash data analysis Data-driven safety analysis tools (HSM, CMF Clearinghouse, SafetyAnalyst, usRAP) Other-County Traffic Safety Commission recommendations

## Enter additional comments here to clarify your response for this question or add supporting information.

## Does the State HSIP consider connected vehicles and ITS technologies?

No

Enter additional comments here to clarify your response for this question or add supporting information.

## Does the State use the Highway Safety Manual to support HSIP efforts?

Yes

## Please describe how the State uses the HSM to support HSIP efforts.

## **HSIP Project Prioritization**

Wisconsin evaluates potential HSIP projects by comparing the estimated crash reduction benefits expected from the project and the cost of that project. Crash reduction benefits are estimated by multiplying up to two crash modification factors (CMF) by 5-years of observed crash data. CMFs and target crashes are identified by the safety analyst and a spreadsheet tool is used to calculate the estimated crash reduction benefits. The spreadsheet tool incorporates the WisDOT CMF Table and logic described in our statewide policy described at the link below.

http://wisconsindot.gov/dtsdManuals/traffic-ops/manuals-and-standards/teops/12-03.pdf

## **HSIP Safety Effectiveness Evaluations**

Wisconsin evaluates the effectiveness of all HSIP projects that were prioritized based on crash history. The Empirical-Bayes Before/After Safety Evaluation method, described in chapter 9 of the Highway Safety Manual, is used for these safety effectiveness evaluations. No evaluations are completed for systemic safety projects within our HSIP.

## Have any program methodology practices used to implement the HSIP changed since the last reporting period?

## Are there any other aspects of the HSIP methodology on which the State would like to elaborate?

Yes

## Describe other aspects of the HSIP methodology on which the State would like to elaborate.

A key component in the development of the HSIP is the Project Evaluation Factor (PEF). The PEF is a measurement that is used to evaluate and compare proposed projects. It provides a comparison of the estimated crash reduction potential of a proposed improvement with the overall cost of the project. Although it has similarities to a benefit/cost analysis, it does not include all of the elements of a traditional benefit/cost analysis tool for ranking the relative merits of a group of projects, and should not be compared to a benefit/cost analysis.

An Excel-based program is used to perform a safety project analysis and computes the PEF. The following provides a general overview of several key elements of the PEF:

All costs associated with the project (design, utilities, real estate, construction, etc.) must be included in the PEF calculation, regardless of whether HSIP funds are requested for all elements of the project. Cost estimates must be in current year dollars.

The analysis requires crash data from the most recent 5-year period for which crash information is available. Ideally, the analysis would include crash data from the most recent calendar year. For example, an analysis submitted in 2016 would include crash information from the 2011-2015 period. However, given that: (a) it can take several months after the end of a calendar year for the Department to finalize crash information and integrate the crash information into departmental datasets; and (b) it can take several months for a safety proposal to be developed and scoped, the use of an additional, older year of crash data is allowed. For example, an analysis submitted in calendar year 2016 may use crash data from either the 2011-2015 period or the 2010-2014 period.

For local projects, it is the responsibility of the project sponsor to compile and provide the required crash data to the regional office for the PEF evaluation.

Although Wisconsin designs solutions to reduce all crashes, a number of targeted engineering, educational and enforcement efforts have been implemented with the defined goal of reducing crashes involving serious

injuries and fatalities. Because of this focus on reducing serious injuries and fatalities, the PEF scoring mechanism assigns higher values to Type A and Fatal crashes.

The current values used within the PEF tool to calculate the potential crash reduction benefits of a safety improvement are influenced by the Highway Safety Manual (HSM) developed by the American Association of State Highway and Transportation Officials (AASHTO).

The current crash severity values are adjusted to approximate 2015 dollars using the Consumer Price Index, correlating to the most recent year of available crash data.

Standardized crash reduction factors are included in the Excel tool for a wide range of safety improvements. These factors are based on national safety research and are regularly updated as new research becomes available.

Projects generally require a PEF of 1.0 or greater for approval. However, the HSIP Review Committee acknowledges the PEF contains many variables and that sometimes additional expense is needed to sufficiently address a safety issue. As such, the HSIP Review Committee may consider applications with a PEF greater than or equal to 0.9 for approval. Projects with a PEF less than 0.9 will not be approved.

Projects treating locations identified on the annual "Locations of Interest Report" (LOIR) may be approved with a PEF of 0.50 or greater. LOIR locations with a PEF less than 0.5 will not be approved.

The PEF requirement is generally waived for projects identified through a statewide safety analysis. The PEF requirement is currently waived for: Risk Rural Roads Program projects

- Crossover Median Crash Initiative projects
- Bridge Friction Treatment Initiative projects
- Beam Guard Initiative projects

## Funds Programmed

## **Reporting period for HSIP funding.**

State Fiscal Year

## Enter additional comments here to clarify your response for this question or add supporting information.

SFY 2017 is from July 1, 2016 to June 30, 2017

## Enter the programmed and obligated funding for each applicable funding category.

FUNDING CATEGORY	PROGRAMMED	OBLIGATED	% OBLIGATED/PROGRAMMED
HSIP (23 U.S.C. 148)	\$40,000,680	\$40,000,680	100%
HRRR Special Rule (23 U.S.C. 148(g)(1))	\$0	\$0	0%
Penalty Funds (23 U.S.C. 154)	\$0	\$0	0%
Penalty Funds (23 U.S.C. 164)	\$0	\$0	0%
RHCP (for HSIP purposes) (23 U.S.C. 130(e)(2))	\$0	\$0	0%
Other Federal-aid Funds (i.e. STBG, NHPP)	\$0	\$0	0%
State and Local Funds	\$4,262,889	\$4,262,889	100%
Totals	\$44,263,569	\$44,263,569	100%

#### Enter additional comments here to clarify your response for this question or add supporting information.

How much funding is programmed to local (non-state owned and operated) or tribal safety projects?

\$5,809,911

How much funding is obligated to local or tribal safety projects?

\$5,809,911

Enter additional comments here to clarify your response for this question or add supporting information.

How much funding is programmed to non-infrastructure safety projects?

## How much funding is obligated to non-infrastructure safety projects?

\$473,975

Enter additional comments here to clarify your response for this question or add supporting information.

How much funding was transferred in to the HSIP from other core program areas during the reporting period under 23 U.S.C. 126?

\$0

How much funding was transferred out of the HSIP to other core program areas during the reporting period under 23 U.S.C. 126?

\$19,323,685

Enter additional comments here to clarify your response for this question or add supporting information.

#### Discuss impediments to obligating HSIP funds and plans to overcome this challenge in the future.

Project delays can make it challenging to fully utilize HSIP funding. Such delays occur for a variety of reasons, including changes in project scope during t he design process (which triggers a required re-evaluation of the project), changes in associated projects that are linked to the HSIP project, and unforeseen issues arising during the project development process. WisDOT continues to work on developing a list of projects that could be advanced from later program years into earlier program years to ensure that HSIP funding is fully utilized even if projects are delayed or fall out of the program.

#### Does the State want to elaborate on any other aspects of it's progress in implementing HSIP projects?

No

## General Listing of Projects

List the projects obligated using HSIP funds for the reporting period.

													RELATIONSH	IIP TO SHSP
PROJECT NAME	IMPROVEMENT CATEGORY	SUBCATEGORY	OUTPUTS	OUTPUT TYPE	HSIP PROJECT COST(\$)	TOTAL PROJECT COST(\$)	FUNDING CATEGORY	FUNCTIONAL CLASSIFICATION	AADT	SPEED	OWNERSHIP	METHOD FOR SITE SELECTION	EMPHASIS AREA	STRATEGY
1000-20-75	Roadway delineation	Improve retroreflectivity	0	Miles	\$1179113.99	\$1179113.99	HSIP (23 U.S.C. 148)		0		VAR		Roadway Departure	
1000-20-81	Roadway delineation	Improve retroreflectivity	0	Miles	\$455567.05	\$455567.05	HSIP (23 U.S.C. 148)		0		VAR		Roadway Departure	
1000-99-63	Non-infrastructure	Data/traffic records	0	Miles	\$138577.5	\$153975	HSIP (23 U.S.C. 148)		0		VAR		Data	
1000-99-65	Non-infrastructure	Transportation safety planning	0	Miles	\$90000	\$100000	HSIP (23 U.S.C. 148)		0		VAR		Planning	
1000-99-66	Non-infrastructure	Data/traffic records	0	Miles	\$40500	\$45000	HSIP (23 U.S.C. 148)		0		VAR		Data	
1010-02-84	Roadside	Barrier - cable	9.748	Miles	\$152020.93	\$168912.14	HSIP (23 U.S.C. 148)		0		IH		Roadway Departure	
1016-02-60	Roadside	Barrier - cable	0	Miles	\$3404346.99	\$3782607.77	HSIP (23 U.S.C. 148)		0		IH		Roadway Departure	
1020-02-90	Roadside	Barrier - cable	12.524	Miles	\$2314295.96	\$2571439.95	HSIP (23 U.S.C. 148)		0		IH		Roadway Departure	
1022-07-06	Roadside	Barrier - cable	8.427	Miles	\$18540	\$20600	HSIP (23 U.S.C. 148)		0		IH		Roadway Departure	
1030-06-74	Roadway	Pavement surface - high friction surface	0	Miles	\$617773.92	\$686415.44	HSIP (23 U.S.C. 148)		0		VAR		Lane Departure	
1050-00-92	Roadside	Barrier - cable	6.089	Miles	\$641387.15	\$712652.39	HSIP (23 U.S.C. 148)		0		STH		Roadway Departure	
1053-02-10	Roadway	Pavement surface - high friction surface	0	Miles	\$48766	\$54184.44	HSIP (23 U.S.C. 148)		0		STH		Lane Departure	
1058-25-70	Access management	Access management - other	2.603	Miles	\$1945448	\$2161608.89	HSIP (23 U.S.C. 148)		0		STH		Intersections	
1090-02-74	Roadway	Pavement surface - high friction surface	0	Miles	\$134498.75	\$149443.05	HSIP (23 U.S.C. 148)		0		IH		Lane Departure	
1090-38-70	Roadway	Pavement surface - high friction surface	0.426	Miles	\$517915.62	\$575461.8	HSIP (23 U.S.C. 148)		0		IH		Lane Departure	
1100-05-71	Roadway	Pavement surface - high friction surface	0	Miles	\$154692.12	\$171880.13	HSIP (23 U.S.C. 148)		0		USH		Lane Departure	
1130-44-71	Roadside	Barrier- metal	10.35	Miles	\$1347700	\$1497444.44	HSIP (23 U.S.C. 148)		0		USH		Roadway Departure	

													RELATIONSH	IP TO SHSP
PROJECT NAME	IMPROVEMENT CATEGORY	SUBCATEGORY	OUTPUTS	OUTPUT TYPE	HSIP PROJECT COST(\$)	TOTAL PROJECT COST(\$)	FUNDING CATEGORY	FUNCTIONAL CLASSIFICATION	AADT	SPEED	OWNERSHIP	METHOD FOR SITE SELECTION	EMPHASIS AREA	STRATEG
160-01-07	Roadway	Pavement surface - high friction surface	0	Miles	\$19893	\$22103.33	HSIP (23 U.S.C. 148)		0		IH		Lane Departure	
161-02-66	Roadside	Barrier - cable	0	Miles	\$382259.5	\$424732.78	HSIP (23 U.S.C. 148)		0		IH		Roadway Departure	
204-02-76	Intersection traffic control	Modify control - all-way stop to roundabout	0.36	Miles	\$7014888	\$7794320	HSIP (23 U.S.C. 148)		0		USH		Intersections	
1210-10-71	Intersection geometry	Intersection geometry - other	0.061	Miles	\$176618.8	\$196243.11	HSIP (23 U.S.C. 148)		0		STH		Intersections	
1210-12-71	Roadside	Barrier - cable	2.98	Miles	\$647839	\$719821.11	HSIP (23 U.S.C. 148)		0		STH		Roadway Departure	
1227-08-71	Roadside	Barrier - cable	10.59	Miles	\$248315.27	\$275905.86	HSIP (23 U.S.C. 148)		0		IH		Roadway Departure	
1360-09-71	Intersection geometry	Intersection geometry - other	0.005	Miles	\$1236959.67	\$1374399.63	HSIP (23 U.S.C. 148)		0		USH		Intersections	
1370-15-72	Roadside	Barrier- metal	3.644	Miles	\$925773.09	\$1028636.77	HSIP (23 U.S.C. 148)		0		STH		Roadway Departure	
1400-00-72	Intersection geometry	Intersection geometry - other	0.182	Miles	\$237350.61	\$263722.9	HSIP (23 U.S.C. 148)		0		USH		Intersections	
1510-00-00	Roadside	Barrier - cable	5.54	Miles	\$185400	\$206000	HSIP (23 U.S.C. 148)		0		USH		Roadway Departure	
1510-00-01	Roadside	Barrier - cable	3.59	Miles	\$74160	\$82400	HSIP (23 U.S.C. 148)		0		USH		Roadway Departure	
1570-01-74	Intersection geometry	Auxiliary lanes - modify right-turn lane offset	0.001	Miles	\$242819	\$269798.89	HSIP (23 U.S.C. 148)		0		USH		Intersections	
1570-02-73	Intersection traffic control	Modify control - all-way stop to roundabout	0.05	Miles	\$1589139	\$1765710	HSIP (23 U.S.C. 148)		0		USH		Intersections	
1570-02-75	Intersection traffic control	Modify control - all-way stop to roundabout	0.02	Miles	\$1471349.33	\$1634832.59	HSIP (23 U.S.C. 148)		0		USH		Intersections	
1590-21-71	Roadway delineation	Longitudinal pavement markings - remarking	4.465	Miles	\$213513.42	\$237237.13	HSIP (23 U.S.C. 148)		0		СТН		Lane Departure	
1610-03-72	Roadway signs and traffic control	Roadway signs (including post) - new or updated	0.008	Miles	\$545817	\$606463.33	HSIP (23 U.S.C. 148)		0		STH		Intersections	
662-00-76	Intersection geometry	Intersection geometry - other	0.242	Miles	\$146535	\$162816.67	HSIP (23 U.S.C. 148)		0		USH		Intersections	
2090-03-01	Intersection geometry	Intersection geometry - other	0.003	Miles	\$37080	\$41200	HSIP (23 U.S.C. 148)		0		LOC		Intersections	

													RELATIONSH	IP TO SHSP
PROJECT NAME	IMPROVEMENT CATEGORY	SUBCATEGORY	OUTPUTS	OUTPUT TYPE	HSIP PROJECT COST(\$)	TOTAL PROJECT COST(\$)	FUNDING CATEGORY	FUNCTIONAL CLASSIFICATION	AADT	SPEED	OWNERSHIP	METHOD FOR SITE SELECTION	EMPHASIS AREA	STRATEG
2110-00-02	Roadway signs and traffic control	Roadway signs and traffic control - other	0.004	Miles	\$162000	\$180000	HSIP (23 U.S.C. 148)		0		LOC		Intersections	
2120-16-00	Roadway signs and traffic control	Roadway signs and traffic control - other	0.022	Miles	\$130507	\$145007.78	HSIP (23 U.S.C. 148)		0		STH		Intersections	
2160-01-72	Roadway signs and traffic control	Roadway signs and traffic control - other	0	Miles	\$616975.58	\$685528.42	HSIP (23 U.S.C. 148)		0		СТН		Intersections	
2160-15-70	Intersection geometry	Intersection geometry - other	0.35	Miles	\$1017030.17	\$1130033.52	HSIP (23 U.S.C. 148)		0		СТН		Intersections	
2595-08-70	Roadway signs and traffic control	Roadway signs and traffic control - other	0	Miles	\$579584.12	\$643982.35	HSIP (23 U.S.C. 148)		0		NON		Intersections	
2718-03-71	Roadway signs and traffic control	Roadway signs and traffic control - other	0.65	Miles	\$544242	\$604713.33	HSIP (23 U.S.C. 148)		0		LOC		Intersections	
984-04-97	Roadway signs and traffic control	Roadway signs and traffic control - other	0	Miles	\$174703.99	\$194115.54	HSIP (23 U.S.C. 148)		0		VAR		Intersections	
3110-07-00	Roadway	Pavement surface - high friction surface	0.075	Miles	\$36000	\$40000	HSIP (23 U.S.C. 148)		0		STH		Lane Departure	
3756-01-70	Roadway	Rumble strips - edge or shoulder	9.124	Miles	\$207611.78	\$230679.76	HSIP (23 U.S.C. 148)		0		СТН		Roadway Departure	
682-01-00	Intersection traffic control	Modify control - all-way stop to roundabout	0.634	Miles	\$180450	\$200500	HSIP (23 U.S.C. 148)		0		СТН		Intersections	
5809-00-60	Roadside	Barrier - cable	11.12	Miles	\$494621.24	\$549579.15	HSIP (23 U.S.C. 148)		0		СТН		Roadway Departure	
5992-09-76	Roadway signs and traffic control	Roadway signs and traffic control - other	0.02	Miles	\$296556	\$329506.67	HSIP (23 U.S.C. 148)		0		LOC		Intersections	
240-26-71	Intersection traffic control	Modify control - all-way stop to roundabout	0.314	Miles	\$1530000	\$1700000	HSIP (23 U.S.C. 148)		0		STH		Intersections	
999-07-88	Intersection geometry	Intersection geometry - other	0.055	Miles	\$397201	\$441334.44	HSIP (23 U.S.C. 148)		0		LOC		Intersections	
999-18-82	Roadway signs and traffic control	Roadway signs and traffic control - other	1.246	Miles	\$436524.3	\$485027	HSIP (23 U.S.C. 148)		0		LOC		Intersections	
200-00-90	Roadside	Barrier - cable	4.972	Miles	\$594915.98	\$661017.76	HSIP (23 U.S.C. 148)		0		STH		Roadway Departure	
7550-03-73	Intersection traffic control	Intersection traffic control - other	0.24	Miles	\$412745.28	\$458605.87	HSIP (23 U.S.C. 148)		0		STH		Intersections	

													RELATIONSH	IIP TO SHSP
PROJECT NAME	IMPROVEMENT CATEGORY	SUBCATEGORY	OUTPUTS	OUTPUT TYPE	HSIP PROJECT COST(\$)	TOTAL PROJECT COST(\$)	FUNDING CATEGORY	FUNCTIONAL CLASSIFICATION	AADT	SPEED	OWNERSHIP	METHOD FOR SITE SELECTION	EMPHASIS AREA	STRATEGY
7575-08-72	Roadway signs and traffic control	Roadway signs and traffic control - other	0.261	Miles	\$750376	\$833751.11	HSIP (23 U.S.C. 148)		0		STH		Intersections	
7894-03-71	Roadway	Pavement surface - high friction surface	8.447	Miles	\$365448	\$406053.33	HSIP (23 U.S.C. 148)		0		СТН		Lane Departure	
7905-01-72	Intersection traffic control	Intersection traffic control - other	0.031	Miles	\$91589.11	\$101765.68	HSIP (23 U.S.C. 148)		0		USH		Intersections	
8680-00-71	Intersection traffic control	Modify control - all-way stop to roundabout	1.36	Miles	\$1530000	\$1700000	HSIP (23 U.S.C. 148)		0		USH		Intersections	
8865-00-72	Alignment	Horizontal curve realignment	0.57	Miles	\$1134987.91	\$1261097.68	HSIP (23 U.S.C. 148)		0		STH		Roadway Departure	
8865-00-73	Intersection geometry	Auxiliary lanes - modify left-turn lane offset	0.11	Miles	\$214377.88	\$238197.64	HSIP (23 U.S.C. 148)		0		STH		Intersections	
0955-00-01	Non-infrastructure	Data/traffic records	0	Miles	\$202500	\$225000	HSIP (23 U.S.C. 148)		0		VAR		Data	

Enter additional comments here to clarify your response for this question or add supporting information.

## Safety Performance

## General Highway Safety Trends

## Present data showing the general highway safety trends in the State for the past five years.

PERFORMANCE MEASURES	2008	2009	2010	2011	2012	2013	2014	2015	2016
Fatalities	0	0	0	0	615	543	506	566	607
Serious Injuries	0	0	0	0	3,582	3,309	2,986	2,999	3,039
Fatality rate (per HMVMT)	0.000	0.000	0.000	0.000	1.040	0.910	0.840	0.910	0.980
Serious injury rate (per HMVMT)	0.000	0.000	0.000	0.000	6.060	5.560	4.970	4.830	4.880
Number non-motorized fatalities	0	0	0	0	388	351	337	365	366
Number of non-motorized serious injuries	0	0	0	0	0	0	0	0	0



## **Annual Serious Injuries**







## **Non Motorized Fatalities and Serious Injuries**

## Enter additional comments here to clarify your response for this question or add supporting information.

For the "Annual Performance Measure Data", the number of non-motorized fatalities and number of nonmotorized serious injuries have been reported together under title of "Number of non-motorized fatalities". WisDOT did not separate data of non-motorized fatalities and serious injuries when developing the performance measures.

#### Describe fatality data source.

FARS

Enter additional comments here to clarify your response for this question or add supporting information.

To the maximum extent possible, present this data by functional classification and ownership.

## Year 2016

Functional Classification	Number of Fatalities (5-yr avg)	Number of Serious Injuries (5-yr avg)	Fatality Rate (per HMVMT) (5-yr avg)	Serious Injury Rate (per HMVMT) (5-yr avg)
Rural Principal Arterial - Interstate				
Rural Principal Arterial - Other Freeways and Expressways				

Functional Classification	Number of Fatalities (5-yr avg)	Number of Serious Injuries (5-yr avg)	Fatality Rate (per HMVMT) (5-yr avg)	Serious Injury Rate (per HMVMT) (5-yr avg)
Rural Principal Arterial - Other				
Rural Minor Arterial				
Rural Minor Collector				
Rural Major Collector				
Rural Local Road or Street				
Urban Principal Arterial - Interstate				
Urban Principal Arterial - Other Freeways and Expressways				
Urban Principal Arterial - Other				
Urban Minor Arterial				
Urban Minor Collector				
Urban Major Collector				
Urban Local Road or Street				
Rural City Street	8.6	82.2		
Rural County Trunk Highway	107.8	538.8		
Rural Interstate Highway	26	118.8		
Rural State Trunk Highway	197.2	918.8		
Rural Town Road	65.4	341.8		
Urban City Street	95	723.2		
Urban Interstate Highway	9.6	67.4		
Urban State Trunk Highway	48.2	391.4		

Roadways	Number of Fatalities (5-yr avg)	Number of Serious Injuries (5-yr avg)	Fatality Rate (per HMVMT) (5-yr avg)	Serious Injury Rate (per HMVMT) (5-yr avg)
State Highway Agency	0	0		
County Highway Agency				
Town or Township Highway Agency				
City of Municipal Highway Agency				
State Park, Forest, or Reservation Agency				
Local Park, Forest or Reservation Agency				
Other State Agency				
Other Local Agency				
Private (Other than Railroad)				
Railroad				
State Toll Authority				
Local Toll Authority				
Other Public Instrumentality (e.g. Airport, School, University)				
Indian Tribe Nation				

## Year 2013



## Number of Fatalities by Functional Classification 5 Year Average





# Number of Fatalities by Roadway Ownership



Enter additional comments here to clarify your response for this question or add supporting information.

Are there any other aspects of the general highway safety trends on which the State would like to elaborate?

No

Safety Performance Targets Safety Performance Targets

Calendar Year 2018 Targets \*

**Number of Fatalities** 

556.1

## Describe the basis for established target, including how it supports SHSP goals.

The 2% reduction in traffic fatalities is supported by the stated goals and actions steps of the SHSP.

Number of Serious Injuries 3023.9

## Describe the basis for established target, including how it supports SHSP goals.

The 5% reduction in number of serious injuries is supported by the stated goals and action steps of the SHSP.

#### **Fatality Rate**

0.917

## Describe the basis for established target, including how it supports SHSP goals.

The 2% reduction in the rate of fatalities is supported by the stated goals and action steps of the SHSP.

#### Serious Injury Rate 4.997

## Describe the basis for established target, including how it supports SHSP goals.

The 5% reduction in rate of serious injuries is supported by the stated goals and action steps of the SHSP.

Total Number of Non-Motorized	343.3
Fatalities and Serious Injuries	545.5

#### Describe the basis for established target, including how it supports SHSP goals.

The 5% reduction in non-motorized fatalities and serious injuries is supported by the stated goals and action steps of the SHSP.

## Enter additional comments here to clarify your response for this question or add supporting information.

## Describe efforts to coordinate with other stakeholders (e.g. MPOs, SHSO) to establish safety performance targets.

The HSIP is fully coordinated and integrated with the work of other organizations, associations, and stakeholders (e.g., law enforcement, academia, local governments, MPOs) that play a role in reducing fatalities and serious injuries. One of the basic foundations of the HSIP is the direct linkage between the data-driven priorities established in the Strategic Highway Safety Plan (SHSP) and the identification, development and implementation of HSIP projects. Local and regional governments alike which contribute towards achieving the goals and objectives of the SHSP help guide program decisions and project selections. More specifically, where there are a high percentage of crashes that occur off the State system, WisDOT works with local jurisdictions to help them develop and implement HSIP projects that address priority safety issues on locally-owned roadways. This is either done by locals doing work as local forced accounts or they are let by WisDOT. Stakeholders will continue to contribute to and support the goals established in the SHSP. This in turn encourages safety projects that meet established safety performance targets.

#### Does the State want to report additional optional targets?

No

Enter additional comments here to clarify your response for this question or add supporting information.

## Applicability of Special Rules

Does the HRRR special rule apply to the State for this reporting period?

No

Enter additional comments here to clarify your response for this question or add supporting information.

Provide the number of older driver and pedestrian fatalities and serious injuries for the past seven years.

PERFORMANCE MEASURES	2009	2010	2011	2012	2013	2014	2015
Number of Older Driver and Pedestrian Fatalities	65	72	85	75	78	64	99
Number of Older Driver and Pedestrian Serious Injuries	246	238	252	263	245	231	198



Number of Older Driver and Pedestrian Fatalities and Serious Injuries by

Fatalities Serious Injuries

2017 Wisconsin Highway Safety Improvement Program Enter additional comments here to clarify your response for this question or add supporting information.

## Evaluation

#### Program Effectiveness

## How does the State measure effectiveness of the HSIP?

Change in fatalities and serious injuries Benefit/Cost Ratio

#### Enter additional comments here to clarify your response for this question or add supporting information.

While a simple change in fatal and serious injury crashes is overall indicator of the effectiveness of the safety culture in the state, it's influenced by many other factors outside the scope of normal HSIP projects. For this reason we rely on a "before and after" Empirical Bayes Analysis of HSIP project to determine their performance.

## Based on the measures of effectiveness selected previously, describe the results of the State's program level evaluations.

An annual program effectiveness evaluation has not been completed at this time.

## What other indicators of success does the State use to demonstrate effectiveness and success of the Highway Safety Improvement Program?

# miles improved by HSIP Increased awareness of safety and data-driven process HSIP Obligations

Enter additional comments here to clarify your response for this question or add supporting information.

Are there any significant programmatic changes that have occurred since the last reporting period?

No

Effectiveness of Groupings or Similar Types of Improvements

Present and describe trends in SHSP emphasis area performance measures.

Year 2016

SHSP Emphasis Area	Targeted Crash Type	Number of Fatalities (5-yr avg)	Number of Serious Injuries (5-yr avg)	Fatality Rate (per HMVMT) (5-yr avg)	Serious Injury Rate (per HMVMT) (5-yr avg)	No. of Crashes	No of Non- Fatal Injuries	Other 3
Intersections	All	161	20,740			45,268	20,740	
Pedestrians	All	45	1,199			1,255	211	
Bicyclists	All	10	900			987	92	
Motorcyclists	All	85	2,024			2,270	532	
Work Zones	All	10	791			2,153	49	
Reduce Speed-related Crashes	All	185	7,822			19,139	817	
Prevent/Mitigate Roadway Departure Crashes	All	178	6,410			19,461	815	
create Safer Work Zones	All	10	791			2,153	49	
Reduce Alcohol/Drug- impaired Driving	All	181	2,813			5,047	485	
Improve Driver Alertness/Reduce Driver Distraction	All	100	10,366			23,023	10,366	
Improve Occupant Protection	All	162	475					
Improve Safe Travel in Bad Weather	All	107	10,252			32,266	650	
Reduce Cross Median Crashes	Head on	74	1,380			1,547	252	





Enter additional comments here to clarify your response for this question or add supporting information.

Has the State completed any countermeasure effectiveness evaluations during the reporting period?

No

Enter additional comments here to clarify your response for this question or add supporting information.

#### Project Effectiveness

## Provide the following information for previously implemented projects that the State evaluated this reporting period.

	LOCATION	FUNCTIONAL CLASS	IMPROVEMENT CATEGORY	IMPROVEMENT TYPE	PDO BEFORE	PDO AFTER	FATALITY BEFORE	FATALITY AFTER	SERIOUS INJURY BEFORE	SERIOUS INJURY AFTER	ALL INJURY BEFORE	ALL INJURY AFTER	TOTAL BEFORE	TOTAL AFTER	EVALUATION RESULTS (BENEFIT/COST RATIO)
xxx	x														

## Enter additional comments here to clarify your response for this question or add supporting information.

Project evaluation analysis not complete, expected in FY 2018

## Are there any other aspects of the overall HSIP effectiveness on which the State would like to elaborate?

Yes

## Describe any other aspects of HSIP effectiveness on which the State would like to elaborate.

The Transportation Safety Engineers Work Group (TSEWG) is a committee, comprised mainly of regional WisDOT traffic safety engineers as well as an FHWA safety engineer, that meets approximately every two months to discuss the overall HSIP effectiveness and other safety-related issues. In addition, they are primarily responsible for forwarding/developing and evaluating eligible HSIP projects. These work group members frequently conduct project and program evaluations and share insights with other TSEWG members.

## **Compliance Assessment**

What date was the State's current SHSP approved by the Governor or designated State representative?

09/01/2014

What are the years being covered by the current SHSP?

From: 2014 To: 2016

## When does the State anticipate completing it's next SHSP update?

2018

## Enter additional comments here to clarify your response for this question or add supporting information.

A revised SHSP was developed in 2017. We anticipate it will be finalized and published prior to 2018. The goals and activities discussed relate to the 2017-2019 timeframe.

## Provide the current status (percent complete) of MIRE fundamental data elements collection efforts using the table below.

	NON LOCAL PAVED ROADS - SEGMENT		NON LOCAL PAVED ROADS - INTERSECTION		NON LOCAL PAVED ROADS - RAMPS		LOCAL PAV	/ED ROADS	UNPAVED ROADS	
MIRE NAME (MIRE NO.)	STATE	NON-STATE	STATE	NON-STATE	STATE	NON-STATE	STATE	NON-STATE	STATE	NON-STATE
ROADWAY SEGMENT										
Segment Identifier (12)	100	100					100	100	100	100
Route Number (8)	100	100								
Route/Street Name (9)	100	100								
Federal Aid/Route Type (21)	100	100								
Rural/Urban Designation (20)	100	100					100	100		
Surface Type (23)	100	100					100	100		
Begin Point Segment Descriptor (10)	100	100					100	100	100	100
End Point Segment Descriptor (11)	100	100					100	100	100	100
Segment Length (13)	100	100								
Direction of Inventory (18)	100	100								
Functional Class (19)	100	100					100	100	100	100
Median Type (54)	100	7								

	NON LOCAL PAVED ROADS - SEGMENT		NON LOCA ROADS - INT	AL PAVED ERSECTION	NON LOC/ ROADS -	AL PAVED RAMPS	LOCAL PAV	ED ROADS	UNPAVEI	ROADS
MIRE NAME (MIRE NO.)	STATE	NON-STATE	STATE	NON-STATE	STATE	NON-STATE	STATE	NON-STATE	STATE	NON-STATE
Access Control (22)	100	100								
One/Two Way Operations (91)	100	100								
Number of Through Lanes (31)	100	100					100	100		
Average Annual Daily Traffic (79)	100	65					100	1		
AADT Year (80)	0	0								
Type of Governmental Ownership (4)	0	0					0	0	0	0
INTERSECTION										
Unique Junction Identifier (120)			80	0						
Location Identifier for Road 1 Crossing Point (122)			80	0						
Location Identifier for Road 2 Crossing Point (123)			80	0						
Intersection/Junction Geometry (126)			80	0						
Intersection/Junction Traffic Control (131)			80	0						
AADT for Each Intersecting Road (79)			80	0						
AADT Year (80)			80	0						
Unique Approach Identifier (139)			80	0						
INTERCHANGE/RAMP										
Unique Interchange Identifier (178)					100	100				
Location Identifier for Roadway at Beginning of Ramp Terminal (197)					100	100				
Location Identifier for Roadway at Ending Ramp Terminal (201)					100	100				
Ramp Length (187)					100	100				
Roadway Type at Beginning of Ramp Terminal (195)					100	100				

		AL PAVED SEGMENT		AL PAVED TERSECTION	NON LOC ROADS	AL PAVED · RAMPS	LOCAL PA	/ED ROADS	UNPAVE	D ROADS
MIRE NAME (MIRE NO.)	STATE	NON-STATE	STATE	NON-STATE	STATE	NON-STATE	STATE	NON-STATE	STATE	NON-STATE
Roadway Type at End Ramp Terminal (199)					100	100				
Interchange Type (182)					0	0				
Ramp AADT (191)					100	100				
Year of Ramp AADT (192)					100	100				
Functional Class (19)					100	100				
Type of Governmental Ownership (4)					100	100				
Totals (Average Percent Complete):	88.89	81.78	80.00	0.00	90.91	90.91	88.89	77.89	80.00	80.00

## Enter additional comments here to clarify your response for this question or add supporting information.

\*\* 7% of the median type on non-state owned roads are collected. 91% of these roads collected median types are verified. Median existence and type is a self-reporting data attribute.

## Describe actions the State will take moving forward to meet the requirement to have complete access to the MIRE fundamental data elements on all public roads by September 30, 2026.

Wisconsin already collects most of the MIRE FDEs. The department plans to begin a project in early 2018 to evaluate gaps in the collection of MIRE FDEs. The outcome of this analysis will be incorporated into a more encompassing effort to assess corporate data needs (e.g. ARNOLD). The expectation is to have an implementation plan for addressing FDE gaps by 2020.

## Provide the suspected serious injury identifier, definition and attributes used by the State for both the crash report form and the crash database using the table below. Please also indicate whether or not these elements are compliant with the MMUCC 4th edition criteria for data element P5. Injury Status, suspected serious injury.

CRITERIA	SUSPECTED SERIOUS INJURY IDENTIFIER(NAME)	MMUCC 4TH EDITION COMPLIANT *	SUSPECTED SERIOUS INJURY DEFINITION	MMUCC 4TH EDITION COMPLIANT *	SUSPECTED SERIOUS INJURY ATTRIBUTES(DESCRIPTORS)	MMUCC 4TH EDITION COMPLIANT *
Crash Report Form	Suspected Serious Injury	Yes	N/A	Yes	N/A	Yes
Crash Report Form Instruction Manual	Suspected Serious Injury	Yes	An injury other than fatal which results in one or more of the following: Severe laceration resulting in exposure of underlying tissues/muscle/organs or resulting in significant loss of blood, broken or distorted extremity (arm or leg), crush injuries, suspected skull, chest or abdominal injury other than bruises or minor lacerations, significant burns (second and third degree burns over 10% or more of body), unconsciousness when taken from the crash scene, or paralysis.	Yes	An injury other than fatal which results in one or more of the following: Severe laceration resulting in exposure of underlying tissues/muscle/organs or resulting in significant loss of blood, broken or distorted extremity (arm or leg), crush injuries, suspected skull, chest or abdominal injury other than bruises or minor lacerations, significant burns (second and third degree burns over 10% or more of body), unconsciousness when taken from the crash scene, or paralysis.	Yes
Crash Database	Suspected Serious Injury	Yes	N/A	Yes	N/A	Yes
Crash Database Data Dictionary	Suspected Serious Injury	Yes	An injury other than fatal which results in one or more of the following:	Yes	An injury other than fatal which results in one or more of the following:	Yes

CRITERIA	SUSPECTED SERIOUS INJURY IDENTIFIER(NAME)	MMUCC 4TH EDITION COMPLIANT *	SUSPECTED SERIOUS INJURY DEFINITION	MMUCC 4TH EDITION COMPLIANT *	SUSPECTED SERIOUS INJURY ATTRIBUTES(DESCRIPTORS)	MMUCC 4TH EDITION COMPLIANT *
			Severe laceration resulting in exposure of underlying tissues/muscle/organs or resulting in significant loss of blood, broken or distorted extremity (arm or leg), crush injuries, suspected skull, chest or abdominal injury other than bruises or minor lacerations, significant burns (second and third degree burns over 10% or more of body), unconsciousness when taken from the crash scene, or paralysis.		Severe laceration resulting in exposure of underlying tissues/muscle/organs or resulting in significant loss of blood, broken or distorted extremity (arm or leg), crush injuries, suspected skull, chest or abdominal injury other than bruises or minor lacerations, significant burns (second and third degree burns over 10% or more of body), unconsciousness when taken from the crash scene, or paralysis.	

Enter additional comments here to clarify your response for this question or add supporting information.

**Did the State conduct an HSIP program assessment during the reporting period?** No

When does the State plan to complete it's next HSIP program assessment.

2018

Enter additional comments here to clarify your response for this question or add supporting information.

## **Optional Attachments**

Program Structure:

HSIP\_Guidelines.pdf

Project Implementation:

Safety Performance:

Evaluation:

Compliance Assessment:

## Glossary

5 year rolling average	means the average of five individuals, consecutive annual points of data (e.g. annual fatality rate).
Emphasis area	means a highway safety priority in a State's SHSP, identified through a data-driven, collaborative process.
Highway safety improvement project	means strategies, activities and projects on a public road that are consistent with a State strategic highway safety plan and corrects or improves a hazardous road location or feature or addresses a highway safety problem.
HMVMT	means hundred million vehicle miles traveled.
Non-infrastructure projects	are projects that do not result in construction. Examples of non-infrastructure projects include road safety audits, transportation safety planning activities, improvements in the collection and analysis of data, education and outreach, and enforcement activities.
Older driver special rule	applies if traffic fatalities and serious injuries per capita for drivers and pedestrians over the age of 65 in a State increases during the most recent 2-year period for which data are available, as defined in the Older Driver and Pedestrian Special Rule Interim Guidance dated February 13, 2013.
Performance measure	means indicators that enable decision-makers and other stakeholders to monitor changes in system condition and performance against established visions, goals, and objectives.
Programmed funds	mean those funds that have been programmed in the Statewide Transportation Improvement Program (STIP) to be expended on highway safety improvement projects.
Roadway Functional Classification	means the process by which streets and highways are grouped into classes, or systems, according to the character of service they are intended to provide.
Strategic Highway Safety Plan (SHSP)	means a comprehensive, multi-disciplinary plan, based on safety data developed by a State Department of Transportation in accordance with 23 U.S.C. 148.
Systematic	refers to an approach where an agency deploys countermeasures at all locations across a system.
Systemic safety improvement	means an improvement that is widely implemented based on high risk roadway features that are correlated with specific severe crash types.
Transfer	means, in accordance with provisions of 23 U.S.C. 126, a State may transfer from an apportionment under section 104(b) not to exceed 50 percent of the amount apportioned for the fiscal year to any other apportionment of the State under that section.